



# **Work Plan 2011-2012**

## **for the French Public Sector Accounting Standards Council**

Document examined by the Council on the 17<sup>th</sup> October 2011



# 1. Current Projects

## *Central Government and Public Agencies*

Topic	Scope	Comments	Start	End
<b>Service Concessions Arrangements</b>	Central Govt. and NPA*	Completion of work relating to the accounting treatment of service concession arrangements (recognition and measurement of the asset and balancing entry).	2010	End 2011
<b>Tangible Assets</b>	Central Govt. and NPA*	Work relating to the definition and measurement of historic monuments and the accounting treatment of subsequent expenditure.	2010	Mid-2012
<b>Public agencies of a scientific, cultural and professional nature</b>	NPA*	Clarification of certain accounting requirements for public agencies of a scientific, cultural and professional nature.	June 2011	End 2011
<b>Accounting standards manual for NPA</b>	NPA*	Completion of work relating to the accounting treatment of asset funding and continuation of work on the future Accounting Standards Manual for Government-Controlled Organisations.	End 2010	2012

\* NPA: National Public Agencies

## Central Government and Public Agencies

Topic	Scope	Comments	Start	End
<b>Minor amendments to certain standards in the Central Government Accounting Standards Manual</b>	Central Government	<p>The standards to which minor amendments could be made are as follows :</p> <ul style="list-style-type: none"> <li>• Standard 1 "Financial Statements",</li> <li>• Standard 3 "Sovereign Revenues",</li> <li>• Standard 4 "Operating Revenues, Intervention Revenues and Financial Revenues",</li> <li>• Standard 5 "Intangible Assets",</li> <li>• Standard 8 "Inventories",</li> <li>• Standard 9 "Current Receivables",</li> <li>• Standard 10 "Central Government Cash Position Components",</li> <li>• Standard 11 "Financial Debts and Derivative Financial Instruments",</li> <li>• Standard 15 "Events after the Reporting Date".</li> </ul>	2010	End 2012
<b>Budgetary Rents</b>	Central Government and NPA	<p>As from 2012, in order to improve the efficiency of property management by operators, The Ministry of Finance will introduce use agreements to replace existing provision procedures.</p> <p>The accounting requirements for Central Government and Public Agencies, which refer to the provision procedures are therefore liable to be amended.</p> <p>The effect of this new management approach on the notion of control over assets needs to be assessed.</p>	October 2011	2012
<b>Entry Value of assets in the accounts of Public Agencies</b>	NPA	<p>Since certain tangible assets not previously recognised in the accounts of Public Agencies have been valued this year by "France Domaine", a clarification of the accounting requirements relevant to these "new balance sheet entries" is required taking into account the specific circumstances.</p>	October 2011	End 2011

# *Social Security Organisations*

Topic	Scope	Comments	Start	End
<b>Note 28 of the Chart of Accounts for Social Security Organisations ("PCUOSS")</b>	Organisations applying the "PCUOSS"	Improvements have been undertaken to the part of the "PCUOSS" dealing with commitments to be disclosed in the notes to the accounts of Social Security Organisations with particular reference to the definition of the relevant triggering events.	September 2011	1 <sup>st</sup> Quarter 2012

## *Local Authorities and Local Public Agencies*

Topic	Scope	Comments	Start	End
<b>Service Concessions Arrangements</b>	Local authorities and local public Agencies	Completion of work relating to the accounting treatment of service concession arrangements (recognition and measurement of the asset and balancing entry).	2010	End 2011
<b>Expenses, liabilities and provisions in the départements</b>	Départements (M 52)	As a follow up to the work carried out by the transversal working group for the three permanent commissions on social benefits expenses and liabilities, this group has the purpose of examining the nature of the social benefits expenses of départements, of carrying out an analysis of the nature of the social benefits expenses of départements based on a study of the main benefits for which they are responsible (APA,RSA,PCH), including the related accounting treatments.	September 2011	Mid-2012
<b>Financial Instruments Phase 2</b>	Local authorities and local public Agencies	The working group has completed its work on accounting disclosure. Opinion n°2011-05 was issued on the 8th July 2011. The group is continuing its work on recognition and measurement of financial debts and derivative instruments.	October 2011	Mid-2012
<b>Accounting and budgetary framework for local sector</b>	Local authorities and local public Agencies	Based on the study of accounting for certain grants and endowments( FCTVA, investment grants ), the working group on grants assignment was extended by the board to include improvements to the accounting and budgetary framework with a view to enhancing the understandability of the balance sheet accounts of local authorities.	End 2011	End 2012

## 2. Future Projects

# Central Government Accounting Standards Manual

Topic	Scope	Comments
<b>Accounting requirements for taxation</b>	Central Government	<p>The requirements relating to taxation appear in several standards : a specific standard (Standard 3 “Sovereign Revenues”) and a general standard (Standard 9 “Current Receivables”), which deals with provisions and the impairment of receivables.</p> <p>A general review of these different standards could be carried out.</p> <p>Moreover, the requirements of Standard 3 could be completed to include certain categories of tax (“ITAF”(allocated taxation), carry forward, carry back of corporate tax losses,... ).</p>
<b>Accounting requirements for inventories</b>	Central Government	<p>Because of certain application difficulties, Standard 8 “Inventories” could be revised.</p> <p>The amendments under consideration at this stage would include the following :</p> <ul style="list-style-type: none"> <li>(i) elimination of requirements not relevant to Central Government ,</li> <li>(ii) the addition of specific requirements where applicable,</li> <li>(iii) the elimination of items which should be in the application guidance (notion of threshold distinguishing expense from stock).</li> </ul>
<b>Intangible Assets</b>	Central Government	<p>Work carried out in preparing the Council’s response to the consultations of the IPSAS Board on its Conceptual Framework have provided input for a possible clarification of certain requirements of Standard 5 “Intangible Assets”.</p> <p>Moreover, the Central Government Accounting Standards Manual needs updating to include requirements relating to the hertzian spectrum, gas emission allowances and service concessions arrangements.</p> <p>In this context, a critical review (overall consistency and/or review of requirements) of Standard 6 “Tangible Assets” could be carried out at the same time.</p>
<b>Conceptual Framework</b>	Central Government	<p>Work carried out by the commission for “Central Government and Government-Controlled Organisations” in 2010/2011 has led to amendment or clarification of several points in the Conceptual Framework.</p> <p>In addition, the preparation of the response to the consultations of the IPSAS Board on the Conceptual Framework for the Public Sector raised issues which would be worth clarifying in the conceptual framework of the Central Government Accounting Standards Manual.</p> <p>The appropriate work could be undertaken in this context.</p>
<b>Central Government Pension Commitments</b>	Central Government	<p>Following the revision of Standard 13 “Commitments to be disclosed in the notes to the financial statements” and considering developments in international accounting standards, the requirements relating to the Central Government’s pension commitments could be revised.</p>



# Social Security Organisations

Topic	Scope	Comments
<b>Accounting for transactions carried out on behalf of third parties</b>	Social Security and similar organisations	The management of the Social Security is preparing a referral on the subject of the organization of collection transactions. In addition, differences of accounting treatment relating to transactions carried out on behalf of third parties have been observed amongst the Social Security and similar organisations. In this context, work could be undertaken with the primary objective of dealing with the transactions which are the subject of the referral.
<b>Provisional assessment of the Chart of Accounts of Social security organisations (PCUOSS)</b>	Organisations applying the PCUOSS	A preliminary assessment should be carried out before starting a possible revision of the PCUOSS. This work should be the first step towards the study of a future conceptual framework for Social Security Organisations.
<b>Chart of Accounts for the IRCANTEC (Supplementary Pension Institution for non-permanent staff of Central Government and public authorities)</b>	IRCANTEC	A draft order including provisions relating to a chart of accounts for the IRCANTEC should be submitted to the Council for its opinion during the first half of 2012.

## *Local Authorities and Local Public Agencies*

Topic	Scope	Comments
<b>Correction of errors</b>	Public accounting entities within the scope of the General Code for Local Authorities, the Code for Social Action and Families, the Code for Public Health and the Code of Construction and Housing.	Like the opinion on the correction of errors in public health establishments within the scope of instruction M 21 (Opinion n°2011 -04 of the 27th May 2011), the Public Finances General Directorate (DGFIP) would like a similar opinion to be issued for all local public sector entities, namely public accounting entities within the scope of the General Code for Local Authorities, the Code for Social Action and Families, the Code for Public Health and the Code of Construction and Housing.
<b>Recognizing event for grants received</b>	Public Housing Offices and other local sector entities	Participation in the work of the Authority for Accounting Standards on the issue of the recognizing event for grants received by Public Housing Offices (OPH) with a view to ensuring the applicability of these requirements to public sector OPH and other local sector entities where appropriate.

### 3. Work relating to international standard setting

## *Work relating to international standard setting*

- The following consultations of the IPSAS Board are currently expected :

Topic	Deadline
Consultation Paper "Reporting Service Performance Information"	End March 2012
Exposure Draft "Reporting on the Long-Term Sustainability of a Public Sector Entity's Finances"	End January 2012
Consultation Paper Conceptual Framework – Phase 4 : Presentation (of financial information)	Mid-2012

- Translation into French of IPSAS 25 à 31 (planned for 2012).
- Monitoring the discussions of the European Union on international standard-setting issues